



Ard Reachtaire Cuntas agus Ciste Comptroller and Auditor General

Report for presentation to the Houses of the Oireachtas

Charity Funds

Opinion on the financial statements

I have audited the financial statements of the Charity Funds for the year ending 31 December 2019 under section 30 of the Charities Act 2009. The financial statements comprise the statement of receipts and payments, the statement of balances and related notes.

In my opinion, the financial statements properly presents

- the payments into and out of the Charity Funds for the year ended 31 December 2019, and
- the balance of the Funds at 31 December 2019.

Basis of opinion

I conducted my audit of the financial statements in accordance with the International Standards on Auditing (ISAs) as promulgated by the International Organisation of Supreme Audit Institutions. My responsibilities under those standards are described in the appendix to this report. I am independent of the Charities Regulatory Authority and have fulfilled my other ethical responsibilities in accordance with the standards.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion.

Report on statement of internal financial control, and on other matters

The Charities Regulatory Authority has presented certain other information with the financial statements. This comprises the governance statement and Authority members' report and the statement on internal control. My responsibilities to report in relation to such information, and on certain other matters upon which I report by exception, are described in the appendix to this report.

I have nothing to report in that regard.

Maureen Mulligan
For and on behalf of
Comptroller and Auditor General

20 May 2020

Appendix to the report

Responsibilities of Authority members

The governance statement and Authority members' report sets out the Authority members' responsibility. The Authority board members are responsible for

- the preparation of the financial statements
- ensuring that the financial statements properly present the Charity Funds' transactions for the year and the balance of the Funds at year-end
- ensuring the regularity of transactions, and
- such internal control as it determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

Responsibilities of the Comptroller and Auditor General

I am required under section 30 of the Act to audit the financial statements of the Charity Funds and to report thereon to the Houses of the Oireachtas.

My objective in carrying out the audit is to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement due to fraud or error. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with the ISAs will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

As part of an audit in accordance with the ISAs, I exercise professional judgment and maintain professional scepticism throughout the audit. In doing so,

- I identify and assess the risks of material misstatement of the financial statements whether due to fraud or error; design and perform audit procedures responsive to those risks; and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- I obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the internal controls.
- I evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures.

I communicate with the Authority regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that I identify during my audit.

Statement of internal financial control

My opinion on the financial statements does not cover the statement of internal financial control presented with those statements, and I do not express any form of assurance conclusion thereon.

In connection with my audit of the financial statements, I am required under the ISAs to read the statement of internal financial control presented and, in doing so, consider whether the information therein is materially inconsistent with the financial statements or with knowledge obtained during the audit, or if it otherwise appears to be materially misstated. If, based on the work I have performed, I conclude that there is a material misstatement of this information, I am required to report that fact.

Reporting on other matters

My audit is conducted by reference to the special considerations which attach to State bodies in relation to their management and operation. I report if I identify material matters relating to the manner in which public business has been conducted.

I seek to obtain evidence about the regularity of financial transactions in the course of audit. I report if I identify any material instance where public money has not been applied for the purposes intended or where transactions did not conform to the authorities governing them.

I also report by exception if, in my opinion,

- I have not received all the information and explanations I required for my audit, or
- the accounting records were not sufficient to permit the financial statements to be readily and properly audited, or
- the financial statements are not in agreement with the accounting records.

Financial Statements

Charity Funds

(Charities Regulatory Authority)

For the year ended 31 December 2019

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CHARITY FUNDS

(CHARITIES REGULATORY AUTHORITY)

ADMINISTRATION

For the year ended 31 December 2019

The Charities Regulatory Authority

Board Members

Patrick Hopkins (Chairperson)
David Brady
Katie Cadden
Niamh Cahill
Tom Costello
Patricia Cronin
Fergus Finlay
Máire McMahon
Graham Richards
Ercus Stewart
Martin Sisk (appointed 1st March 2019)
Rosemary Keogh (appointed 1st March 2019)

Chief Executive Officer (CEO)

Helen Martin (appointed 3rd April 2019)

OFFICE:

3 George's Dock, IFSC, Dublin 1, D01 X5X0

CHARITY FUNDS

(CHARITIES REGULATORY AUTHORITY)

GOVERNANCE STATEMENT AND BOARD MEMBERS' REPORT

Governance

The Charities Regulatory Authority (“Authority”) was established on 16 October 2014 under the Charities Act 2009. The general functions of the Authority are set out in section 14 of the Act. The Board of the Authority is accountable to the Minister for Rural and Community Development and is responsible for ensuring good governance by setting strategic objectives and targets and taking strategic decisions on all key business issues. The regular day-to-day management, control and direction of the Authority are the responsibility of the CEO and senior management. The CEO and senior management must follow the broad strategic direction set by the Board, and must ensure that all Board members have a clear understanding of the key activities and decisions, and of any significant risks likely to arise. The CEO acts as a direct liaison between the Board and senior management of the Authority.

Board Responsibilities

The work and responsibilities of the Board are set out in the Code of Business Conduct and the Scheme of Delegation, which also contains the matters specifically reserved for Board decision. Standing items considered by the Board at its meetings include:

- declaration of interests;
- reports from committees;
- financial reports/management accounts;
- performance reports; and
- reserved matters.

Section 30 of the Charities Act 2009 requires the Board of the Authority to keep, in such form as may be approved by the Minister for Department for Rural and Community Development with consent of the Minister for Public Expenditure and Reform, all proper and usual accounts of money received and expended by it.

In preparing these financial statements, the Board of the Authority is required to:

- select suitable accounting policies and apply them consistently;
- make judgements and estimates that are reasonable and prudent;
- prepare the financial statements on the going concern basis unless it is inappropriate to presume that it will continue in operation; and
- state whether applicable accounting standards have been followed, subject to any material departures disclosed and explained in the financial statements.

The Board is responsible for keeping adequate accounting records, which disclose, with reasonable accuracy at any time, its financial position and enables it to ensure that the financial statements comply with Section 30 of the Charities Act 2009. The maintenance and integrity of corporate and financial information on the Authority website is the responsibility of the Board.

The Board is responsible for approving the annual plan and budget. An evaluation of the performance of the Authority by reference to the budget was carried out in January 2019. The annual business plan was reviewed in May 2019.

The Board is also responsible for safeguarding its assets and hence for taking reasonable steps for the prevention and detection of fraud and other irregularities.

The Board considers that the financial statements of the Authority give a true and fair view of the financial performance and the financial position of the Authority at 31 December 2019.

Board Structure

At 31 December 2019, the Board consisted of a Chairperson and eleven ordinary members. Board members appointed before 26 July 2017 were appointed by the Minister for Justice and Equality. Those appointed after that date were appointed by the Minister for Rural and Community Development, and the Minister of State for Rural and Community Development. The table below details the appointment period for current members. The Board met eleven times in 2019.

In December 2019 the Board commissioned to an external board evaluation in line with the Code of Practice for the Governance of State Bodies (2016). The evaluation report was presented at the January 2020 Board Meeting.

Board Member	Role	Date Appointed	Date Reappointed
Patrick Hopkins	Chairperson	16 th October 2014	15 th October 2018
David Brady	Ordinary Member	16 th October 2014	15 th October 2017
Katie Cadden	Ordinary Member	16 th October 2014	15 th October 2018
Niamh Cahill	Ordinary Member	17 th January 2018	
Tom Costello	Ordinary Member	16 th October 2014	15 th October 2017
Patricia Cronin	Ordinary Member	16 th October 2014	15 th October 2017
Fergus Finlay	Ordinary Member	16 th October 2014	16 th October 2018
Máire McMahon	Ordinary Member	16 th January 2018	
Graham Richards	Ordinary Member	16 th October 2014	16 th October 2018
Ercus Stewart	Ordinary Member	17 th January 2018	
Martin Sisk	Ordinary Member	01 st March 2019	
Rosemary Keogh	Ordinary Member	01 st March 2019	

The Board has established four committees, as follows:

- 1. Finance, Audit, Risk and Governance Committee (FARG):** comprises three Board members and two independent members. The role of the FARG is to oversee the implementation of the Code of Practice for the Governance of State Bodies and to support the Board in relation to its responsibilities for issues of risk management, internal audit, control and governance and associated assurance. The FARG is independent from the financial management of the organisation. In particular the Committee ensures that the internal control systems including audit activities are monitored actively and independently. The FARG reports to the Board after each meeting, and formally in writing annually.

There were five meetings of the FARG in 2019. Members of the FARG at 31 December 2019 were Fergus Finlay (Chairperson), Máire McMahon (Committee Member), Rosemary Keogh (Committee Member), Adrian Clements (External Committee Member) and Nuala Comerford (External Committee Member).

- 2. Regulatory Committee (RC):** comprises four Board members at 31 December 2019. The role of the RC is to oversee the effectiveness and controls around the delivery of the Authority's registration, reporting and regulatory functions. There were six meetings of the RC in 2019. Members of the RC at 31 December 2019 were Katie Cadden (Chairperson), Tom Costello (Committee Member), Patricia Cronin (Committee Member) and Martin Sisk (Committee Member).
- 3. Charity Services Committee (CSC):** comprises three Board members and two external members. The role of the CSC is to assist the Authority in carrying out the functions previously vested in the Commissioners of Charitable Donations and Bequests. These include authorising the disposal of charity property, appointment of new trustees and vesting of charity property in trustees, framing of Schemes of Incorporation and Cy-Près Schemes and approval of grants and scholarships. There were nine meetings of the CSC in 2019. Members of the CSC at 31 December 2019 were Graham Richards (Chairperson), Ercus Stewart (Committee Member), Niamh Cahill (Committee Member), Judge John O'Connor (External Committee Member) and Sandra Chambers (External Committee Member).
- 4. Performance, Resource Planning and Advisory Committee (PRPAC):** comprises four Board members. The purpose of the PRPAC is to review the performance of the CEO and senior management, evaluate the adequacy of resources in place, and advise the CEO and senior management on associated matters. There were six meetings of the PRPAC in 2019. Members of the PRPAC at 31 December 2019 were Patrick Hopkins (Chairperson), Tom Costello (Committee Member), Patricia Cronin (Committee Member) and Fergus Finlay (Committee Member).

Schedule of Attendance, Fees and Expenses

A Schedule of attendance at the Board and Committee meetings for 2019 is set out in the table below:

	Board	Sub-Committees			
		FARG	RC	CSC	PRPAC
Number of Meetings	11	5	6	9	6
Patrick Hopkins	10/11				6/6
David Brady	8/11	1/1			
Katie Cadden	10/11		6/6		
Niamh Cahill	10/11			9/9	
Tom Costello	11/11		6/6		5/6
Patricia Cronin	11/11		5/6		6/6
Fergus Finlay	10/11	5/5			5/6
Máire McMahon	10/11	5/5			
Graham Richards	11/11			9/9	
Ercus Stewart	11/11			9/9	
Martin Sisk	9/9		3/5		
Rosemary Keogh	6/9	3/3			
Judge John O'Connor (External)				6/9	
Sandra Chambers ¹ (External)				1/7	
Nuala Comerford (External)		4/5			
Adrian Clements (External)		5/5			

¹Attendance impacted by illness.

Key Personnel Changes

Following a Public Appointments process, two new Board members were appointed by the Minister in accordance with Schedule 1(2) of the Charities Act 2009, on 1 March 2019.

Helen Martin was appointed CEO on 3 April 2019 (acting CEO from 30 October 2018 to 3 April 2019); Thomas Mullholland was appointed Head of Compliance and Enforcement on 4 November 2019; Heidee Kealy was appointed Head of Communications and Stakeholder Engagement on 24 June 2019 and Niall Scanlon was appointed Finance Manager/Professional Accountant on 1 July 2019.

Tom Malone resigned from the post as Head of Compliance and Enforcement on 6 February 2019 and Eamon Timmins resigned from the post as Head of Communications and Stakeholder Engagement 25 January 2019.

Disclosures Required by Code of Practice for the Governance of State Bodies (2016)

The Board is responsible for ensuring that the Authority has complied with the requirements of the Code of Practice for the Governance of State Bodies (“the Code”), as published by the Department of Public Expenditure and Reform in August 2016.

Consultancy Costs

Consultancy costs include the cost of external advice to management and exclude outsourced ‘business-as-usual’ functions.

	2019	2018
	€	€
Administration Fees	-	18,450
Total Consultancy Costs	-	18,450
Consultancy costs capitalised	-	-
Consultancy costs charged to Receipts & Payments Account	-	18,450
Total	-	18,450

Legal Costs and Settlements

There were no legal costs within the Authority (Charity Funds) in 2019.

Travel and Subsistence Expenditure

There was no Travel and Subsistence costs within the Authority (Charity Funds) in 2019.

Hospitality Expenditure

There was no hospitality expenditure within the Authority (Charity Funds) in 2019.

Statement of Compliance

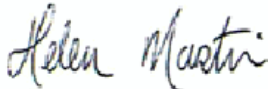
The Board has adopted the Code of Practice for the Governance of State Bodies (2016) and has put procedures in place to ensure compliance with the Code. The Authority was in full compliance with the Code of Practice for the Governance of State Bodies (2016) for 2019.

On behalf of the Authority:



Patrick Hopkins, Chairperson of the Authority

Date: 30 April 2020



Helen Martin, CEO

Date: 30 April 2020

CHARITY FUNDS

(CHARITIES REGULATORY AUTHORITY)

STATEMENT ON INTERNAL CONTROL

Statement on Internal Control

Scope of Responsibility

On behalf of the Authority, we hereby acknowledge our responsibility for ensuring that an effective system of internal control is maintained and operated. This responsibility takes account of the requirements of the Code of Practice for the Governance of State Bodies (2016).

Purpose of the System of Internal Control

The system of internal control is designed to manage risk to a tolerable level rather than to eliminate it. The system can therefore only provide reasonable and not absolute assurance that assets are safeguarded, transactions authorised and properly recorded and that material errors or irregularities are either prevented or detected in a timely way.

The system of internal control, which accords with guidance issued by the Department of Public Expenditure and Reform has been in place in the Authority for the year ended 31 December 2019 and up to the date of approval of the financial statements.

Capacity to Handle Risk

The Authority has a Finance, Audit, Risk and Governance Committee (FARG) comprising three Board members, one of whom is the Chair, and two external members with financial and audit expertise. The FARG met five times in 2019.

The Authority has also established its internal audit function, through the Department of Rural and Community Development, which was adequately resourced and conducted a programme of work agreed with the FARG in 2019.

The Authority has developed a risk management policy that is reviewed by the FARG, which sets out its risk appetite, the risk management processes in place and details the roles and responsibilities of staff in relation to risk. The policy has been issued to all staff, who are expected to adhere to it. The Authority has also established a risk management process to alert management on emerging risks and control weaknesses and to assume responsibility for risks and controls within their own area of work.

Risk and Control Framework

The Authority has implemented a risk management system which identifies and reports key risks and the management actions being taken to address and, to the extent possible, to mitigate those risks.

A Risk Register is in place which identifies the key risks facing the Authority and these have been identified, evaluated and graded according to their significance. The Register is reviewed and updated by senior management and reviewed by the FARG on a quarterly basis. These reviews are used to plan and allocate resources to ensure risks are managed to an acceptable level.

The Risk Register details the controls and actions needed to mitigate risks and responsibility for operation of controls assigned to specific staff. We confirm that a control environment containing the following elements is in place:

- procedures for all key business processes have been documented;
- financial responsibilities have been assigned at management level with corresponding accountability;
- there is an appropriate budgeting system with an annual budget which is kept under review by senior management;
- there are systems aimed at ensuring the security of the information and communication technology systems; and
- there are systems in place to safeguard the assets.

Ongoing Monitoring and Review

Formal procedures have been established for monitoring control processes. Control deficiencies are communicated to those responsible for taking corrective action and to management and the Board, where relevant, in a timely way. We confirm that the following ongoing monitoring systems are in place:

- key risks and related controls have been identified and processes have been put in place to monitor the operation of those key controls and report any identified deficiencies;
- reporting arrangements have been established at all levels where responsibility for financial management has been assigned; and
- there are regular reviews by senior management of periodic and annual performance and financial reports which indicate performance against budgets/forecasts.

Procurement

I confirm that the Authority has procedures in place to ensure compliance with current Office of Government Procurement (OGP) rules and guidelines. Matters arising regarding controls over procurement are highlighted under Internal Control Issues below.

Review of Effectiveness

I confirm that the Authority has procedures to monitor the effectiveness of its risk management and control procedures. The Authority's monitoring and review of the effectiveness of the system of internal financial control is informed by the work of internal and external auditors, the Finance, Audit, Risk and Governance Committee which oversees their work, and senior management within the Authority responsible for the development and maintenance of the internal financial control framework.

The 2019 annual review of the effectiveness of the internal controls scheduled to take place in Q1 2020 was postponed due to the Covid 19 pandemic, and will be rescheduled whenever the current restrictions allow.

Internal Control Issues

Non-Compliant Procurement

During 2019, expenditure of €52,475 was incurred in relation to accountancy services where the procedures employed did not comply with procurement guidelines. This was due to the rollover of an existing contract. The accountancy services ceased in December 2019. The Authority's procurement procedures have been strengthened to prevent any similar recurrence in the future.

On behalf of the Authority:



Patrick Hopkins, Chairperson of the Authority

Date: 30 April 2020

AUDITOR'S REPORT

CHARITY FUNDS

(CHARITIES REGULATORY AUTHORITY)

Receipts and Payments – year ended 31 December 2019

	2019	2018
Note	€	€
<u>Receipts</u>		
Common Investment Fund and other receipts	2 1,245,025	2,031,381
Interest on deposits	1,043	2,504
Total Income	<u>1,246,068</u>	<u>2,033,885</u>
<u>Payments</u>		
Dividends paid	883,695	952,741
Proceeds of Unit Sales	206,210	328,541
Payments to Charities	562,176	603,259
Other payments	3 105,504	45,599
Bank and similar charges	446	338
Total Payments	<u>1,758,031</u>	<u>1,930,478</u>
Net Movement	(511,963)	103,407
Opening Balance	1,381,938	1,278,531
Closing Balance	<u>869,975</u>	<u>1,381,938</u>

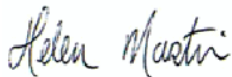
The Statement of Accounting Policies and notes 1 to 6 form part of these financial statements.

On behalf of the Authority:



Patrick Hopkins, Chairperson of the Authority

Date: 30 April 2020



Helen Martin, CEO

Date: 30 April 2020

CHARITY FUNDS

(CHARITIES REGULATORY AUTHORITY)

STATEMENT OF BALANCES AS AT 31 December 2019

		2019	2018
	Note	€	€
Bank and cash		869,975	1,381,938
		<u>869,975</u>	<u>1,381,938</u>
Represented by: Charity accounts	5	<u>869,975</u>	<u>1,381,938</u>

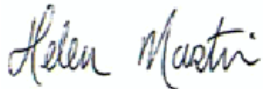
The Statement of Accounting Policies and notes 1 to 6 form part of these financial statements.

On behalf of the Authority:



Patrick Hopkins, Chairperson of the Authority

Date: 30 April 2020



Helen Martin, CEO

Date: 30 April 2020

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED 31 DECEMBER 2019

1 Accounting Policies

The basis of accounting and significant accounting policies adopted by the Authority are set out below. They have been applied consistently throughout the year.

(a) General Information

The Authority is Ireland's national statutory regulator for charitable organisations. The Authority is an independent Authority and was established on 16 October 2014 under the Charities Act 2009. The Act conferred administration and business functions on the Department of Justice and Equality, and Ministerial functions on the Minister for Justice and Equality. In July 2017, these functions transferred to the Department of Rural and Community Development and to the Minister for Rural and Community Development. The Act provided for the dissolution of the Commissioners of Charitable Donations and Bequests for Ireland (CCDB) and the transfer of their functions to the new Authority.

The Commissioners of Charitable Donations and Bequests for Ireland provided advice services to trustees of charities and assisted in the carrying out of the intentions of persons making donations and bequests to charities. The Commissioners also administered the assets or funds of any charity which were vested with the Commissioners.

The Commissioners provided this service by operating a charity fund account and also acting as an intermediary between the various charities and an investment fund. As a result of the dissolution, the Authority is now the administrators of the charity fund account and the investment fund.

The Authority is a Public Body entity.

The financial statements of the Common Investment Fund (CIF) for the period 1 January 2019 to 31 December 2019 were accounted for and separately audited by an external firm of accountants. The comparative period relates to 1 January 2018 - 31 December 2018.

These financial statements (charity funds) of the Authority reflect transfers to and from the CIF in the same accounting period.

The role of the Authority is to act as an intermediary between the various investment unit holders and the CIF which is operated by Davy Asset Management (Davy). CIF operates a dividend reinvestment scheme which allows unit holders the choice of receiving dividend income in cash or to reinvest back into the fund. The amount distributed is calculated by Davy and the allocation is based upon the number of shares held by each unit holder. There are integral financial links between both the CIF and the Authority as it is the latter which receives the dividends paid twice per annum and then forwards the relevant amounts onto the unit holder or reinvests back into the fund according to the instruction of the unit holder. The unit holder may decide to sell some or all of the units in their funds. Davy manage the overall fund, process the sales transaction and receive the proceeds. They then forward the sales proceeds through the Authority who issue the monies to the relevant unit holder. The links between both the Authority and CIF Financial Statements are provided in more detail in note 4 of these accounts. Audited accounts of these funds are published separately and are available on the Authority website www.charitiesregulator.ie.

(b) Receipts

The accounts are prepared on a cash receipts basis. The main source of receipts arise from:

- the closing of trustee accounts held in the CIF;
- dividends received from investments held in the CIF;
- the receipt of charity funds pending settlement of a Scheme;
- bank interest earned;
- New Charity Funds relate to funds received in year to invest in the CIF or held subject to successful application of Cy-Près or resolution of dispute; and
- Transfer for the payment of accountancy fees and bank charges relate to audit fees, accountancy fees, bank charges and consultancy costs. Funds drawn down for accountancy and related costs were expended following the year end and are included in cash balances at the year end.

(c) Payments

The principal payments consist of:

- payments out of the fund arising from the closing of CIF accounts;
- dividends paid from investments held in the CIF; and
- transfer of funds into the CIF accounts.

2 Analysis of Receipts

Receipts from the CIF

	2019	2018
	€	€
Closing of accounts	233,132	971,909
Dividends received	931,421	984,113
Transfer for the payment of accountancy fees and bank charges	80,472	75,359
Total Receipts	1,245,025	2,031,381

3 Other Payments

	2019	2018
	€	€
Administration fees	102,906	30,290
Payment of scholarships	2,598	15,309
Total	105,504	45,599

4 Figures reported in the Financial Statements of both the CIF and the Authority.

This note sets out the link between the CIF and the financial statements.

Receipts from the CIF	2019	Link to CIF Financial Statements 2019
	€	
Closing of accounts	233,132	Calculated on Sale of Units on CIF during 2019.
Dividends received	931,421	Distributed Amount in CIF Accounts of €1,225,224 with adjustments for accrued payments and reinvested distributions
Transfer for the payment of accountancy fees and bank charges	80,472	Relates to amounts repaid from the CIF to the Authority in relation to accountancy fees and bank charges incurred.
Total	1,245,025	

5 Aging of Bank Balances

Age	2019	2018
	€	€
Current	19,340	131,500
One year	131,016	86,367
Two years	65,233	431,184
Three years	45,724	16,489
Four years	14,579	13,451
Five years	12,009	72,997
> Five years	582,074	629,950
Total	869,975	1,381,938

6 Approval of Financial Statements

These accounts were approved by the Board on the 30 April 2020